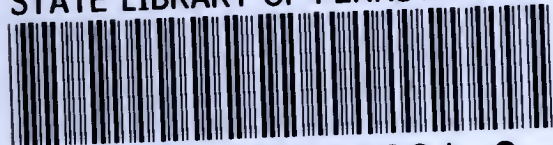


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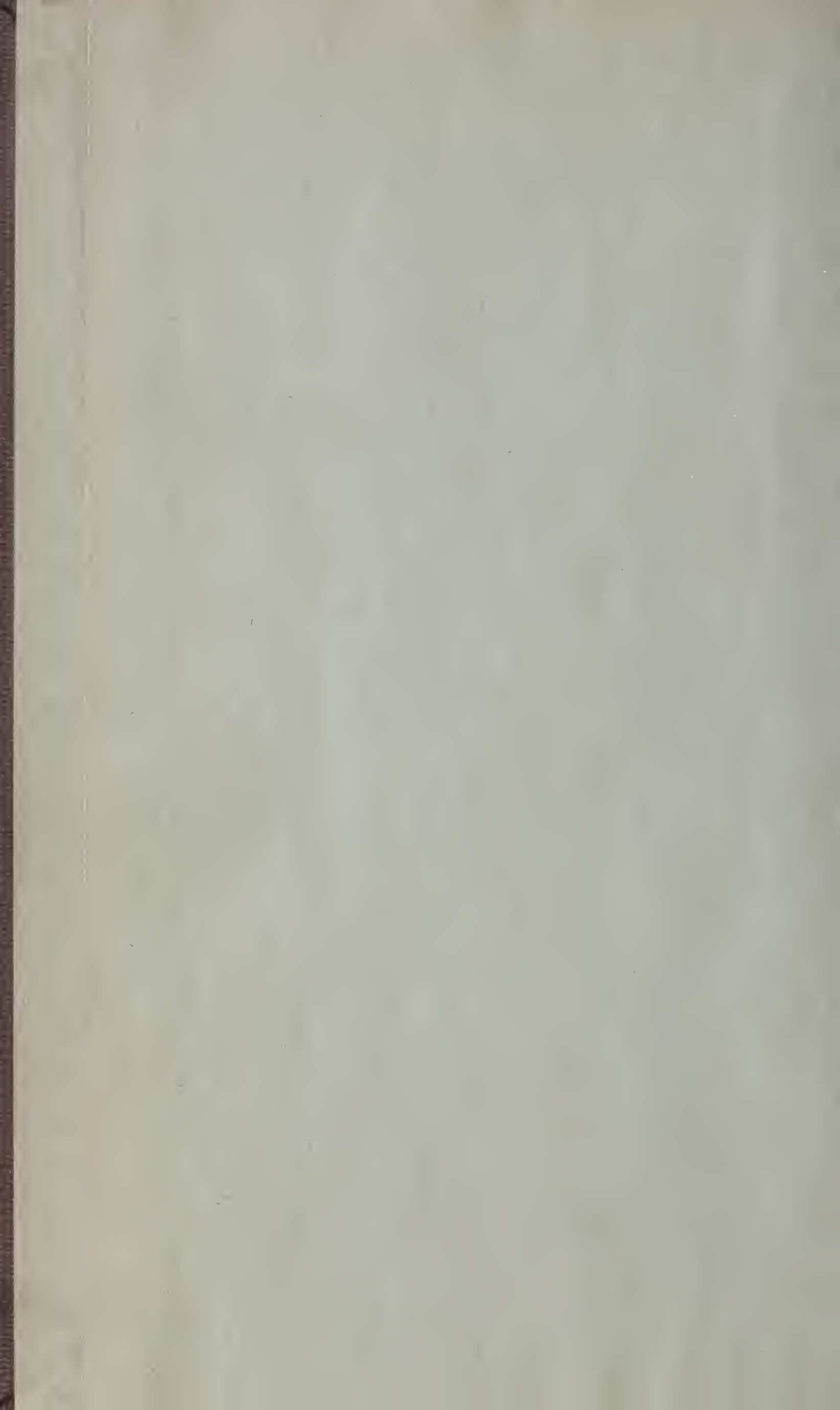
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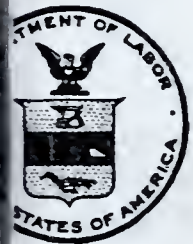
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Grants to States for Maternal and Child Welfare Under the Social Security Act

Approved August 14, 1935

Title V, Parts 1, 2, 3

Maternal and Child-Health Services
Services for Crippled Children
Child-Welfare Services



Maternal and
Child Welfare
Publication No. 1
no. 253

UNITED STATES
DEPARTMENT
OF LABOR
WASHINGTON : 1935

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As the Congress adjourned Aug. 26, 1935,
without appropriating the funds authorized
in the Act, footnote 1 on tables 1, 2, and 3
does not hold.

Grants to States for Maternal and Child Welfare Under the Social Security Act, Approved August 14, 1935



PROVISIONS OF THE SOCIAL SECURITY ACT¹

The purpose of the Social Security Act adopted by Congress and approved by the President August 14, 1935, is stated in the general title of the Act to be the following:

To provide for the general welfare by establishing a system of Federal old-age benefits, and by enabling the several States to make more adequate provision for aged persons, blind persons, dependent and crippled children, maternal and child welfare, public health, and the administration of their unemployment-compensation laws; to establish a Social Security Board; to raise revenue; and for other purposes.

The Act has 11 titles, as follows:

- I. Grants to States for old-age assistance.
- II. Federal old-age benefits.
- III. Grants to States for unemployment-compensation administration.
- IV. Grants to States for aid to dependent children.
- V. Grants to States for maternal and child welfare.
- VI. Public-health work.
- VII. Social Security Board.
- VIII. Taxes with respect to employment.
- IX. Tax on employers of eight or more.
- X. Grants to States for aid to the blind.
- XI. General provisions.

The Act provides in title XI that if any of its provisions is held invalid the remainder of the Act shall not be affected thereby.

The Social Security Board is given responsibility for the Federal administration of all the grants-in-aid features of the Act except the following:

Title V: Part 1, Maternal and child-health services; part 2, Services for crippled children; part 3, Child-welfare services—all to be administered by the Children's Bureau, United States Department of Labor.

Title V: Part 4, Vocational rehabilitation—to be administered by the Federal agency dealing with vocational rehabilitation [the Office of Education, United States Department of the Interior].

Title VI: Public-health work—to be administered by the Public Health Service, United States Department of the Treasury.

¹ Public—No. 271—74th Congress [H. R. 7260].

In addition to the indirect benefits to children provided by the other titles of the Social Security Act, titles IV and V specifically provide grants-in-aid to the States for promoting the health and welfare of children. The provisions of title IV, which are to be administered by the Social Security Board, may be summarized briefly as follows:

For the purpose of enabling each State to furnish financial assistance, as far as practicable under the conditions in such State, to needy dependent children, an appropriation of \$24,750,000 is authorized for the fiscal year ending June 30, 1936, and such sums as may be necessary thereafter, to be used for making payments to States which have State plans for aid to dependent children approved by the Social Security Board.

The term "dependent child" is defined to mean a child under the age of 16 years who has been deprived of parental support or care by reason of the death, continued absence from the home, or physical or mental incapacity of a parent, and who is living in the home of his father, mother, or other relative or relatives, as specified in the Act.

State plans must provide for: State-wide operation, the plan to be in effect in all political subdivisions of the State and if administered by them to be mandatory on them; financial participation by the State; administration, or supervision of administration, by a single State agency; granting to any individual whose claim with respect to aid to a dependent child is denied, opportunity for a fair hearing before the State agency; such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel), as are found by the Social Security Board to be necessary for the efficient operation of the plan; and such reports by the State agency as may be required by the Board.

No residence requirement is to be imposed which would result in the denial of aid to an otherwise eligible child (1) who has lived in the State for 1 year immediately preceding the application for aid or (2) who was born in the State within 1 year immediately preceding the application if his mother had lived in the State for a year immediately preceding his birth.

States with approved plans will be reimbursed to the extent of one-third of the total expenditures, except that the State or local administrative unit will bear the full cost of any payment in excess of \$18 per month for any dependent child, or, if there is more than one dependent child in the same home, in excess of \$18 for one such child and \$12 for each other child.

PROVISIONS OF TITLE V, GRANTS TO STATES FOR MATERNAL AND CHILD WELFARE ²

The provisions of title V, which, except for part 4 (sec. 531) are to be administered by the Children's Bureau under the supervision of the Secretary of Labor, are summarized in the chart facing page 14.

The annual appropriations authorized are as follows:

Maternal and child-health services.....	\$3, 800, 000
Services for crippled children.....	2, 850, 000
Child-welfare services.....	1, 500, 000
<hr/>	
Total.....	8, 150, 000

An annual appropriation of \$425,000 is authorized to enable the Children's Bureau to carry on necessary administrative functions and to make such studies and investigations as may be necessary to promote the efficient administration of the parts of the Act for which it is responsible.

All allotments to States are to be made by the Secretary of Labor, who is to include in his annual report to Congress a full account of the sections of the Act that are administered by his Department. With respect to maternal and child-health services and services for crippled children, the Secretary of Labor is also to prescribe reports and information to be furnished by the cooperating State agencies, to require such investigations as may be necessary in connection with estimates submitted by the State agencies, and to withhold payments after reasonable notice to the State agency and opportunity for hearing, if it is found that the State agency has failed to comply substantially with any provision that is required by the Act to be included in the State plan. All certifications of amounts to be paid to States by the Secretary of the Treasury are to be made by the Secretary of Labor.

Examination of the provisions of title V which are concerned with maternal and child health, crippled children, and child welfare shows that the primary purpose of these portions of the Act is to extend and strengthen services for mothers and children in rural areas, in areas suffering from severe economic distress, and among groups in special need. These are the people who have been hitherto, for the most part, outside the reach of health and welfare services that have been more generally available in the larger cities. In this connection it is signif-

² Except for sec. 531, which deals with vocational rehabilitation. For text of pertinent sections of the Act, see p. 15.

icant to note that since 1929 rural infant mortality rates have been higher than urban rates—a reversal of the conditions existing in prior years, when urban rates exceeded those in rural areas. From 1933 to 1934 the rural infant mortality rate in the United States increased from 59 to 62 per 1,000 live births, and the urban rate increased from 57 to 58.³ Certain urban districts, however, still have exceedingly high infant mortality rates, and programs to be developed by the States under the Act will reach some of these areas as well as the less populous portions of the country.

The State agencies having administrative or supervisory responsibility under the sections of the Act under consideration are the following:

Maternal and child-health services--State health agency.

Services for crippled children-----The State agency having responsibility for medical care for crippled children. [If several agencies are responsible, one should be designated by agreement of those concerned.]

Child-welfare services-----State public-welfare agency.

As to maternal and child-health services and services for crippled children, the Act requires that the plans submitted by the States shall include provision for cooperation of medical, nursing, health, and welfare groups and organizations, and, in the case of services for crippled children, whatever State agency is charged with responsibility for administering State laws for vocational rehabilitation of physically handicapped children. Plans for child-welfare services are to be developed jointly by the State agency of public welfare and the Children's Bureau; and, though their content is not prescribed by the Act, they will certainly be developed with a view to the establishment of cooperation with all groups concerned with the welfare of children, so as to avoid duplication and give maximum service.

Emphasis on the strengthening of local services is included in all three portions of title V relating to child health and child welfare. Plans submitted for maternal and child-health services must show that their operation will assist in the extension and improvement of local maternal and child-health services, and the sections of the Act relating to crippled children will involve the development of such State and local services as may be required by the conditions in the different States. The appropriation for child-welfare services is available for payment of part of the costs of local services and for developing State services for the encouragement and assistance of community child-welfare organization, chiefly in areas predominantly rural.

³ Provisional figures issued by the Bureau of the Census.

Public funds expended by local political subdivisions may be counted in the funds required by the several portions of title V (other than vocational rehabilitation) to be made available within the State. Private funds can be used for matching purposes only if they are paid into the public treasury and become fully available for public expenditure.

All allotments to States are available until the end of the second fiscal year succeeding that for which the allotment was made—in other words, for 3 consecutive fiscal years. Payments from the allotment for any fiscal year cannot be made, however, until available funds for prior years have been exhausted.

All payments to States will be made by the Secretary of the Treasury, through the Division of Disbursement of the Treasury Department, on certificate by the Secretary of Labor and prior to audit or settlement by the General Accounting Office.

MATERNAL AND CHILD-HEALTH SERVICES

Purpose of Federal grants

The annual appropriation authorized, \$3,800,000, is for the purpose of enabling each State to extend and improve, as far as is practicable under the conditions in such State, services for promoting the health of mothers and children, especially in rural areas and in areas suffering from severe economic distress.

Federal administration

The administration of this part of the Act will be under the immediate direction of a Maternal and Child Health Division of the Children's Bureau of the United States Department of Labor, headed by a physician and receiving general supervision from the Assistant Chief of the Children's Bureau, who is also a physician.

Amounts available to States

The apportionment of funds under the terms of the Act is shown in table 1. The amount of \$3,800,000 authorized for maternal and child health is divided as follows:

Fund A (see sec. 502(a))

Available for payment of half of total expenditure under approved plans (within the amount available for allotment to each State) -	\$2,820,000
Uniform apportionment, \$20,000 to each State--	\$1, 020, 000
Apportionment on basis of live births-----	1, 800, 000

Fund B (see sec. 502(b))

Available for allotment according to financial need for assistance in carrying out State plan, after number of live births is taken into consideration-----	980,000
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State funds appropriated or otherwise provided by the State itself must be made available for payment of part of the costs of approved plans. Funds appropriated or made available by political subdivisions (counties, cities, or towns) may also be counted as part of the total funds made available for maternal and child-health activities, provided such local activities are brought into the State plan and under the general supervision of the State department of health. So also may any allotment made from the Federal fund of \$980,000 be counted in the total amount made available for this purpose. If application is made for grants from this fund of \$980,000, evidence of need for assistance in carrying out the State plan must be submitted with the plan. State or local funds used for matching any other Federal appropriation cannot be counted in establishing eligibility for Federal assistance under this portion of the Social Security Act.

TABLE 1.—Apportionment of funds available for grants to States for maternal and child-health services under the Social Security Act, title V, part 1 (secs. 501-502)

State or Territory	Percent distribution of live births, 1934	Allotment available for payment of half the total expenditures (fund A) under approved plans ¹			Allotment available according to financial need for assistance in carrying out State plan, after number of live births is taken into consideration (fund B) ^{1 2}
		Total	Uniform apportionment	Apportionment on basis of ratio of live births in State to total live births	
Total.....	100.000	\$2,820,000.00	\$1,020,000	\$1,800,000.00	\$980,000.00
Alabama.....	2.915	72,470.16	20,000	52,470.16	
Alaska.....	.059	21,057.75	20,000	1,057.75	
Arizona.....	.390	27,017.52	20,000	7,017.52	
Arkansas.....	1.722	51,001.15	20,000	31,001.15	
California.....	3.597	84,742.54	20,000	64,742.54	
Colorado.....	.819	34,749.83	20,000	14,749.83	
Connecticut.....	1.020	38,357.75	20,000	18,357.75	
Delaware.....	.183	23,295.55	20,000	3,295.55	
District of Columbia.....	.465	28,376.88	20,000	8,376.88	
Florida.....	1.227	42,077.22	20,000	22,077.22	
Georgia.....	2.969	73,433.72	20,000	53,433.72	
Hawaii.....	.427	27,681.09	20,000	7,681.09	
Idaho.....	.430	27,745.54	20,000	7,745.54	
Illinois.....	5.060	111,087.13	20,000	91,087.13	
Indiana.....	2.403	63,259.49	20,000	43,259.49	
Iowa.....	1.949	55,090.03	20,000	35,090.03	
Kansas.....	1.490	46,826.35	20,000	26,826.35	
Kentucky.....	2.750	69,502.68	20,000	49,502.68	
Louisiana.....	1.974	55,536.27	20,000	35,536.27	
Maine.....	.724	33,023.54	20,000	13,023.54	
Maryland.....	1.255	42,592.88	20,000	22,592.88	
Massachusetts.....	2.930	72,745.35	20,000	52,745.35	
Michigan.....	3.853	89,352.85	20,000	69,352.85	
Minnesota.....	2.108	57,947.60	20,000	37,947.60	
Mississippi.....	2.197	59,552.41	20,000	39,552.41	
Missouri.....	2.717	68,908.52	20,000	48,908.52	
Montana.....	.457	28,221.52	20,000	8,221.52	
Nebraska.....	1.152	40,729.41	20,000	20,729.41	
Nevada.....	.066	21,185.01	20,000	1,185.01	
New Hampshire.....	.361	26,502.68	20,000	6,502.68	
New Jersey.....	2.504	65,070.88	20,000	45,070.88	
New Mexico.....	.586	30,551.87	20,000	10,551.87	
New York.....	8.521	173,386.10	20,000	153,386.10	
North Carolina.....	3.659	85,864.75	20,000	65,864.75	
North Dakota.....	.668	32,022.81	20,000	12,022.81	
Ohio.....	4.596	102,719.34	20,000	82,719.34	
Oklahoma.....	2.172	59,088.82	20,000	39,088.82	
Oregon.....	.600	30,806.41	20,000	10,806.41	
Pennsylvania.....	7.356	152,415.40	20,000	132,415.40	
Rhode Island.....	.475	28,552.07	20,000	8,552.07	
South Carolina.....	2.032	56,579.13	20,000	36,579.13	
South Dakota.....	.605	30,885.73	20,000	10,885.73	
Tennessee.....	2.405	63,295.85	20,000	43,295.85	
Texas.....	5.353	116,356.86	20,000	96,356.86	
Utah.....	.580	30,441.98	20,000	10,441.98	
Vermont.....	.303	25,448.24	20,000	5,448.24	
Virginia.....	2.404	63,280.96	20,000	43,280.96	
Washington.....	1.035	38,626.31	20,000	18,626.31	
West Virginia.....	1.904	54,272.74	20,000	34,272.74	
Wisconsin.....	2.361	62,490.96	20,000	42,490.96	
Wyoming.....	.210	23,772.37	20,000	3,772.37	

¹ Appropriations for the fiscal year ending June 30, 1936, will be made on a 9-month basis; accordingly only three-fourths of the amounts specified will be available.

² This column cannot be completed until State plans have been submitted.

Requirements for State plans

State plans must be approved by the Chief of the Children's Bureau if they conform with the conditions specified in section 503 (a) of the Act. These conditions are as follows:

1. Financial participation by the State.
2. Administration of the plan or supervision of administration of the plan by the State health agency.
3. Such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel) as are necessary for the efficient operation of the plan.
4. Provision for such reports by the State health agency, in such form and containing such information, as the Secretary of Labor may from time to time require and for compliance with such provisions as the Secretary of Labor may from time to time find necessary to assure the correctness and verification of such reports.
5. Provision for extension and improvement of local maternal and child-health services.
6. Provision for cooperation with medical, nursing, and welfare groups and organizations.
7. Provision for development of demonstration services in needy areas and among groups in special need.

Forms will be supplied to each State for use in submitting plans and budgets and reporting activities and expenditures. A plan for the entire year must be submitted at the beginning of the fiscal year (July 1), and budgets must be submitted quarterly, together with any modifications desired in the approved plan. The plans and budgets must cover the entire program, showing the part to be financed by State and local funds and the funds appropriated or otherwise made available for such purpose.

Method of payment

Payments from the fund available for payment of half the expenditures under approved plans (fund A) are to be made for each quarter, in accordance with the following procedure:

1. An estimate of the amount to be paid to the State, made by the Secretary of Labor prior to the beginning of each quarter, to be based on (a) an estimate made by the State and (b) such investigation as the Secretary of Labor may find necessary. The State estimate is to contain also a statement of the amount appropriated or made available by the State and its political subdivisions; if such funds are less than half the estimated total expenditures, the source or sources from which the difference is to be derived should be given.

2. Certification of the amount so estimated, reduced or increased to correct any differences between estimated and actual expenditures for prior quarters, by the Secretary of Labor to the Secretary of the Treasury.

3. Payment to the State, at the time or times fixed by the Secretary of Labor, by the Secretary of the Treasury through the Division of Disbursement of the Treasury Department and prior to audit or settlement by the General Accounting Office.

Payments from the fund available on the basis of financial need for assistance in carrying out approved plans (fund B) are to be made in a similar manner at the time or times specified by the Secretary of Labor.

Provisions regarding withholding of payments under approved plans

The Secretary of Labor shall withhold payments under an approved plan after reasonable notice and opportunity for hearing to the State agency administering the plan or supervising its administration, if he finds that in the administration of the plan there is failure to comply substantially with any provision required by the Act to be included in the plan. In such case he shall notify the State agency that further payments will not be made to the State until he is satisfied that there is no longer any such failure to comply.

SERVICES FOR CRIPPLED CHILDREN

Purpose of Federal grants

The annual appropriation authorized, \$2,850,000, is for the purpose of enabling each State to extend and improve (especially in rural areas and in areas suffering from severe economic distress), as far as is practicable under the conditions in such State, services for locating crippled children and for providing medical, surgical, corrective, and other services and care, and facilities for diagnosis, hospitalization, and aftercare for children who are crippled or who are suffering from conditions that lead to crippling.

Federal administration

The administration of this part of the Act will be under the immediate direction of a Crippled Children's Division of the Children's Bureau of the United States Department of Labor, headed by a physician and receiving general supervision from the Assistant Chief of the Children's Bureau, who is also a physician. The work of this division will be developed in close cooperation with the Maternal and Child Health Division and the Child-Welfare Division.

Amounts available to States

The general plan of apportionment is shown in table 2, which cannot be completed until State plans showing the number of crippled children in need of the services authorized and the cost of furnishing services to them have been received. A uniform initial grant of \$20,000 to each State is provided. Federal funds may be granted (within the amount available for allotment to each State) only for payment of half the total expenditures under approved State plans.

The same conditions regarding State and local funds will be required as have been outlined under Maternal and child-health services (p. 5), except that there is no supplementary Federal fund available over and above the funds to be used for payment of half the total expenditures.

TABLE 2.—*Apportionment of funds available for grants to States for services for crippled children under the Social Security Act, title V, part 2 (secs. 511-512)* ¹

State or Territory	Allotment available for payment of half the total expenditures under approved plans ¹		
	Total	Uniform appor- tionment	Apportionment on basis of need after number of crippled children in need of services and cost of furnishing services are taken into consideration
Total----- Individual State or Territory-----	\$2, 850, 000 (²)	\$1, 020, 000 20, 000	\$1, 830, 000 (²)

¹ Appropriations for the fiscal year ending June 30, 1936, will be made on a 9-month basis; accordingly only three-fourths of the amounts specified will be available.
² This table cannot be completed for State allotments until State plans have been submitted, giving the information on which the apportionment on the basis of need can be made.

Requirements for State plans

State plans must be approved by the Chief of the Children's Bureau if they conform with the conditions specified in section 513 (a) of the act. These conditions are as follows:

1. Financial participation by the State.
2. Administration of the plan or supervision of administration of the plan by a State agency (to be selected as outlined on p. 4).
3. Such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel) as are necessary for the efficient operation of the plan.
4. Provision for such reports by the State agency, in such form and containing such information as the Secretary of Labor may from time to time require, and for compliance with such provisions

as the Secretary of Labor may from time to time find necessary to assure the correctness and verification of such reports.

5. Provision for carrying out the purposes specified in this portion of the Act (see p. 9).

6. Provision for cooperation with medical, health, nursing, and welfare groups and organizations and with any agency in the State charged with administering State laws providing for vocational rehabilitation of physically handicapped children.

Forms will be supplied to each State, of the same character as those described under Maternal and child-health services (p. 8).

Method of payment

Payments are to be made on the basis of half the expenditures, under the same conditions as have been described in the section on Maternal and child-health services (p. 8).

Provisions regarding withholding of payments under approved plans

Provisions for withholding of payments are the same as those outlined under Maternal and child-health services (p. 9).

CHILD-WELFARE SERVICES

Purpose of Federal grants

The annual appropriation authorized, \$1,500,000, is for the purpose of enabling the United States, through the Children's Bureau, to cooperate with State public-welfare agencies in establishing, extending, and strengthening, especially in predominantly rural areas, welfare services for the protection and care of homeless, dependent, and neglected children and children in danger of becoming delinquent.

Federal administration

The administration of this section will be under the immediate direction of a Child-Welfare Division of the Children's Bureau of the United States Department of Labor, headed by a social worker and receiving general supervision from the Chief of the Children's Bureau.

Amounts available to States and conditions under which grants may be made

The apportionment of funds under the terms of the Act is shown in table 3.

The amounts are available for use by cooperating public-welfare agencies on the basis of plans developed jointly by the State agency and the Children's Bureau. They are to be used for payment of part of the cost of district, county, or other local child-welfare services in areas predominantly rural and for developing State services for the encouragement and assistance of adequate methods of

community child-welfare organization in areas predominantly rural and other areas of special need. Forms will be supplied to each State for use in submitting plans and budgets and reporting activities and expenditures.

TABLE 3.—*Apportionment of funds available for cooperation with State public-welfare agencies in developing child-welfare services in areas predominantly rural and in encouraging and assisting adequate methods of community child-welfare organization in such areas and other areas of special need, under the Social Security Act, part 3 (sec. 521)*

State or Territory	Percent distribution of rural population, 1930 ²	Allotment on basis of plans developed jointly by State public-welfare agency and the Children's Bureau, for payment of part of costs of district, county, or other local child-welfare services and for developing State services as defined in the Act ¹		
		Total	Uniform apportionment	Apportionment on basis of ratio of rural population of State to total rural population
Total.....	100.000	\$1,500,000.00	\$510,000	\$990,000.00
Alabama.....	3.519	44,842.41	10,000	34,842.41
Alaska.....	.095	10,942.31	10,000	942.31
Arizona.....	.529	15,234.07	10,000	5,234.07
Arkansas.....	2.723	36,958.41	10,000	26,958.41
California.....	2.806	37,783.70	10,000	27,783.70
Colorado.....	.955	19,450.97	10,000	9,450.97
Connecticut.....	.879	18,703.99	10,000	8,703.99
Delaware.....	.213	12,110.98	10,000	2,110.98
District of Columbia.....		10,000.00	10,000	
Florida.....	1.311	22,977.83	10,000	12,977.83
Georgia.....	3.725	46,876.53	10,000	36,876.53
Hawaii.....	.315	13,121.55	10,000	3,121.55
Idaho.....	.584	15,780.13	10,000	5,780.13
Illinois.....	3.691	46,545.20	10,000	36,545.20
Indiana.....	2.669	36,427.29	10,000	26,427.29
Iowa.....	2.760	37,325.57	10,000	27,325.57
Kansas.....	2.130	31,088.27	10,000	21,088.27
Kentucky.....	3.360	43,259.42	10,000	33,259.42
Louisiana.....	2.346	33,229.69	10,000	23,229.69
Maine.....	.881	18,718.36	10,000	8,718.36
Maryland.....	1.215	22,029.34	10,000	12,029.34
Massachusetts.....	.774	17,660.81	10,000	7,660.81
Michigan.....	2.850	38,215.94	10,000	28,215.94
Minnesota.....	2.417	33,930.87	10,000	23,930.87
Mississippi.....	3.092	40,610.62	10,000	30,610.62
Missouri.....	3.276	42,429.29	10,000	32,429.29
Montana.....	.660	16,532.03	10,000	6,532.03
Nebraska.....	1.650	26,337.97	10,000	16,337.97
Nevada.....	.105	11,036.75	10,000	1,036.75
New Hampshire.....	.356	13,521.18	10,000	3,521.18
New Jersey.....	1.299	22,861.63	10,000	12,861.63
New Mexico.....	.586	15,798.00	10,000	5,798.00
New York.....	3.823	47,849.27	10,000	37,849.27
North Carolina.....	4.368	53,240.85	10,000	43,240.85
North Dakota.....	1.050	20,396.78	10,000	10,396.78
Ohio.....	3.959	49,190.45	10,000	39,190.45
Oklahoma.....	2.913	38,840.79	10,000	28,840.79
Oregon.....	.859	18,500.77	10,000	8,500.77
Pennsylvania.....	5.732	66,749.51	10,000	56,749.51
Rhode Island.....	.096	10,953.84	10,000	953.84
South Carolina.....	2.531	35,054.71	10,000	25,054.71
South Dakota.....	1.040	20,294.25	10,000	10,294.25
Tennessee.....	3.183	41,509.13	10,000	31,509.13
Texas.....	6.357	72,932.71	10,000	62,932.71
Utah.....	.447	14,425.58	10,000	4,425.58
Vermont.....	.446	14,412.05	10,000	4,412.05
Virginia.....	3.028	39,975.74	10,000	29,975.74
Washington.....	1.256	22,436.02	10,000	12,436.02
West Virginia.....	2.290	32,673.52	10,000	22,673.52
Wisconsin.....	2.563	35,374.89	10,000	25,374.89
Wyoming.....	.288	12,848.03	10,000	2,848.03

¹ Appropriations for the fiscal year ending June 30, 1936, will be made on a 9-month basis; accordingly only three-fourths of the amounts specified will be available.

² Based on the most recent census figures.

Method of payment

Payments to the States are to be made on certification, from time to time, by the Secretary of Labor to the Secretary of the Treasury. In accordance with such certifications and at the time or times specified by the Secretary of Labor, the Secretary of the Treasury is to make payments to the States through the Division of Disbursement of the Treasury Department and prior to audit or settlement by the General Accounting Office.



TABULAR SUMMARY OF PROVISIONS FOR GRANTS TO STATES' FOR MATERNAL AND CHILD WELFARE AUTHORIZED BY THE SOCIAL SECURITY ACT APPROVED AUGUST 14, 1935

TITLE V, PARTS 1, 2, 3, AND 5. TITLE XI, SECTION 1101 (d)

Purpose	(1) Annual Federal appropriation as authorized for allotment to States	(2) Official who makes allotment	(3) Period during which allotments are available	Method of apportionment to each State	Method and time of payment	Method of establishing eligibility for payment of funds allotted	State administration for supervising agency	Conditions which must be met by State plan	Provisions regarding withholding of payments under approved plans	Federal administration (part 3, section 1101, title XI, sec. 1101 (3)) of all maternal and child welfare provisions (Title V, parts 1-3)
MATERNAL AND CHILD HEALTH SERVICES (SECS. 501-508; TITLE V, PT. 1)										
Extension and improvement of services for promoting health of mothers and children, especially in rural areas, and in areas suffering from economic distress	(1) \$2,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	(1) \$2,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	(1) \$2,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	A. Funds available for full total cost of services planned: (1) \$1,000,000, allotted 50% to each State. (2) \$1,000,000 allotted to States of less than \$100,000 in total population for which statistics are available. B. Funds allotted on basis of financial need of each State for assistance in carrying out plan, after number of live births has been taken into consideration—1980,000.	A. Funds available for full total cost, paid by Secretary of Treasury, on certification of Secretary of Labor, at that or higher level by Secretary of Labor, on basis of information received in connection with contract, or payments of underpayments for prior quarters. (Estimates based on reports filed by States, containing rationale of total sum to be expended and amount appropriated or funds available by State and its political subdivisions for expenditure in this respect, and if that sum is not sufficient, estimated amount of estimated expenditures, sources or sources from which difference is expected to be defrayed, and such other information as Secretary of Labor may find necessary.) B. Additional allocations, on basis of need of State for assistance in carrying out plan, by Secretary of Treasury, at that or higher level by Secretary of Labor.	Subordination of State plan for maternal and child health services, to conditions specified, and approval of plan by Secretary of Labor and State agency of his approval.	State health agency. (1) Financial participation by State. (2) Administration or supervision of administration by State health agency. (3) Such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel) as are necessary for efficient operation of plan. (4) Provision for such reports by State health agency as Secretary of Labor may require. (5) Extension and improvement of local maternal and child health services administered by local child health units. (6) Cooperation with medical, nursing, and welfare groups and organizations. (7) Provision for development of demonstration services in needy areas and having groups in special need.	(1) Financial participation by State. (2) Administration or supervision of administration by State health agency. (3) Such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel) as are necessary for efficient operation of plan. (4) Provision for such reports by State agency as Secretary of Labor may require. (5) Provision for carrying out the personnel provided in the Act (sec. 511). (6) Cooperation with medical, health, nursing, and welfare groups and organizations, and with any agency in State administering State laws for occasional rehabilitation of physically handicapped children.	By Secretary of Labor, after reasonable notice and opportunity for hearing to State agency, on finding of failure to administer in conformity with any provision established by the act to be included in plan. No further payment to be made until Secretary of Labor is satisfied that there is no longer failure to comply.	Annual authorized appropriation of \$435,000 to Children's Bureau for all necessary expenses. Children on the Bureau to make such studies and investigations as will permit more efficient administration. Nothing in the Act shall be construed as authorizing any Federal official, agent, or representative, in carrying out any of the provisions of the Act, to take charge of any child over the objection of either the parents of such child, or of the person standing in loco parentis to such child.
SERVICES FOR CRIPPLED CHILDREN (SECS. 511-515; TITLE V, PT. 2)										
Extension and improvement of services for crippled children, and for suffering from economic distress	(1) \$2,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	(1) \$2,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	(1) \$2,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	Funds available for full total cost of services planned: (1) \$1,000,000, allotted 50% to each State. (2) \$1,000,000, allotted according to need of each State as determined by Secretary of Labor after taking into consideration number of crippled children in each State in need of services and cost of furnishing services to such children.	Same as A. above. (Funds available only for full total cost.)	Same as above.	State health agency (type not specified).	(1) Financial participation by State. (2) Administration or supervision of administration by State agency. (3) Such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel) as are necessary for efficient operation of plan. (4) Provision for such reports by State agency as Secretary of Labor may require. (5) Provision for carrying out the personnel provided in the Act (sec. 511). (6) Cooperation with medical, health, nursing, and welfare groups and organizations, and with any agency in State administering State laws for occasional rehabilitation of physically handicapped children.	Same as above.	Secretary of Labor to include full account of administration in annual report to Congress. Nothing in the Act shall be construed as authorizing any Federal official, agent, or representative, in carrying out any of the provisions of the Act, to take charge of any child over the objection of either the parents of such child, or of the person standing in loco parentis to such child.
CHILD WELFARE SERVICES (SEC. 516; TITLE V, PT. 3)										
Cooperation with State public welfare commissions in establishing, maintaining and strengthening independent rural agency which serves the poor in rural areas of health, dependent, blind, deaf, and other forms of economic distress.	(1) \$1,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	(1) \$1,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	(1) \$1,000,000 annually, beginning with fiscal year ending June 30, 1936. (2) Secretary of Labor. (3) All moneys for any fiscal year are available until end of second fiscal year following fiscal year in which appropriated.	Funds available for payment of part of cost of district, county, or other local child welfare services in areas predominantly rural and for developing State services for encouragement and initiation of adequate number of community child welfare organizations in areas predominantly rural and other areas of special need. (1) \$500,000, allotted 50% to each State. (2) \$500,000, allotted on basis of ratio of rural population to total population of the United States.	Paid by Secretary of Treasury, on certification of Secretary of Labor, at that or higher level by Secretary of Labor, on basis of information received in connection with contract, or payments of underpayments for prior quarters. (Estimates based on reports filed by States, containing rationale of total sum to be expended and amount appropriated or funds available by State and its political subdivisions for expenditure in this respect, and if that sum is not sufficient, estimated amount of estimated expenditures, sources or sources from which difference is expected to be defrayed, and such other information as Secretary of Labor may find necessary.) B. Additional allocations, on basis of need of State for assistance in carrying out plan, by Secretary of Treasury, at that or higher level by Secretary of Labor.	Plans developed jointly by State agency and Children's Bureau.	State public welfare agency.	Not prescribed.	No provision.	

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TEXT OF THE SECTIONS OF THE ACT RELATING TO GRANTS TO STATES FOR MATERNAL AND CHILD WELFARE

Title V.—GRANTS TO STATES FOR MATERNAL AND CHILD WELFARE

Part 1.—MATERNAL AND CHILD HEALTH SERVICES

APPROPRIATION

Section 501. For the purpose of enabling each State to extend and improve, as far as practicable under the conditions in such State, services for promoting the health of mothers and children, especially in rural areas and in areas suffering from severe economic distress, there is hereby authorized to be appropriated for each fiscal year, beginning with the fiscal year ending June 30, 1936, the sum of \$3,800,000. The sums made available under this section shall be used for making payments to States which have submitted, and had approved by the Chief of the Children's Bureau, State plans for such services.

ALLOTMENTS TO STATES

Sec. 502. (a) Out of the sums appropriated pursuant to section 501 for each fiscal year the Secretary of Labor shall allot to each State \$20,000, and such part of \$1,800,000 as he finds that the number of live births in such State bore to the total number of live births in the United States, in the latest calendar year for which the Bureau of the Census has available statistics.

(b) Out of the sums appropriated pursuant to section 501 for each fiscal year the Secretary of Labor shall allot to the States \$980,000 (in addition to the allotments made under subsection (a)) according to the financial need of each State for assistance in carrying out its State plan, as determined by him after taking into consideration the number of live births in such State.

(c) The amount of any allotment to a State under subsection (a) for any fiscal year remaining unpaid to such State at the end of such fiscal year shall be available for payment to such State under section 504 until the end of the second succeeding fiscal year. No payment to a State under section 504 shall be made out of its allotment for any fiscal year until its allotment for the preceding fiscal year has been exhausted or has ceased to be available.

APPROVAL OF STATE PLANS

Sec. 503. (a) A State plan for maternal and child-health services must (1) provide for financial participation by the State; (2) provide for the administration of the plan by the State health agency or the supervision of the administration of the plan by the State health agency; (3) provide such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel) as are necessary for the efficient operation of the plan; (4) provide that the State health agency will make such reports, in such form and containing such information, as the Secretary of Labor may from time to time require, and comply with such provisions as he may from time to time find necessary to assure the correctness and verification of such reports; (5) provide for the extension and improvement of local maternal and child-health services administered by local child-health units; (6) provide for cooperation with medical, nursing, and welfare

groups and organizations; and (7) provide for the development of demonstration services in needy areas and among groups in special need.

(b) The Chief of the Children's Bureau shall approve any plan which fulfills the conditions specified in subsection (a) and shall thereupon notify the Secretary of Labor and the State health agency of his approval.

PAYMENT TO STATES

Sec. 504. (a) From the sums appropriated therefor and the allotments available under section 502 (a), the Secretary of the Treasury shall pay to each State which has an approved plan for maternal and child-health services, for each quarter, beginning with the quarter commencing July 1, 1935, an amount, which shall be used exclusively for carrying out the State plan, equal to one-half of the total sum expended during such quarter for carrying out such plan.

(b) The method of computing and paying such amounts shall be as follows:

(1) The Secretary of Labor shall, prior to the beginning of each quarter, estimate the amount to be paid to the State for such quarter under the provisions of subsection (a), such estimate to be based on (A) a report filed by the State containing its estimate of the total sum to be expended in such quarter in accordance with the provisions of such subsection and stating the amount appropriated or made available by the State and its political subdivisions for such expenditures in such quarter, and if such amount is less than one-half of the total sum of such estimated expenditures, the source or sources from which the difference is expected to be derived, and (B) such investigation as he may find necessary.

(2) The Secretary of Labor shall then certify the amount so estimated by him to the Secretary of the Treasury, reduced or increased, as the case may be, by any sum by which the Secretary of Labor finds that his estimate for any prior quarter was greater or less than the amount which should have been paid to the State for such quarter, except to the extent that such sum has been applied to make the amount certified for any prior quarter greater or less than the amount estimated by the Secretary of Labor for such prior quarter.

(3) The Secretary of the Treasury shall thereupon, through the Division of Disbursement of the Treasury Department and prior to audit or settlement by the General Accounting Office, pay to the State, at the time or times fixed by the Secretary of Labor, the amount so certified.

(c) The Secretary of Labor shall from time to time certify to the Secretary of the Treasury the amounts to be paid to the States from the allotments available under section 502 (b), and the Secretary of the Treasury shall, through the Division of Disbursement of the Treasury Department and prior to audit or settlement by the General Accounting Office, make payments of such amounts from such allotments at the time or times specified by the Secretary of Labor.

OPERATION OF STATE PLANS

Sec. 505. In the case of any State plan for maternal and child-health services which has been approved by the Chief of the Children's Bureau, if the Secretary of Labor, after reasonable notice and opportunity for hearing to the State agency administering or supervising the administration of such plan, finds that in the administration of the plan there is a failure to comply substantially with any provision required by section 503 to be included in the plan, he shall notify such State agency that further payments will not be made to the State until he is satisfied that there is no longer any such failure to comply. Until he is so satisfied he shall make no further certification to the Secretary of the Treasury with respect to such State.

Part 2.—SERVICES FOR CRIPPLED CHILDREN

APPROPRIATION

Sec. 511. For the purpose of enabling each State to extend and improve (especially in rural areas and in areas suffering from severe economic distress), as far as practicable under the conditions in such State, services for locating crippled children, and for providing medical, surgical, corrective, and other services and care, and facilities for diagnosis, hospitalization, and aftercare, for children who are crippled or who are suffering from conditions which lead to crippling, there is hereby authorized to be appropriated for each fiscal year, beginning with the fiscal year ending June 30, 1936, the sum of \$2,850,000. The sums made available under this section shall be used for making payments to States which have submitted, and had approved by the Chief of the Children's Bureau, State plans for such services.

ALLOTMENTS TO STATES

Sec. 512. (a) Out of the sums appropriated pursuant to section 511 for each fiscal year the Secretary of Labor shall allot to each State \$20,000, and the remainder to the States according to the need of each State as determined by him after taking into consideration the number of crippled children in such State in need of the services referred to in section 511 and the cost of furnishing such services to them.

(b) The amount of any allotment to a State under subsection (a) for any fiscal year remaining unpaid to such State at the end of such fiscal year shall be available for payment to such State under section 514 until the end of the second succeeding fiscal year. No payment to a State under section 514 shall be made out of its allotment for any fiscal year until its allotment for the preceding fiscal year has been exhausted or has ceased to be available.

APPROVAL OF STATE PLANS

Sec. 513. (a) A State plan for services for crippled children must (1) provide for financial participation by the State; (2) provide for the administration of the plan by a State agency or the supervision of the administration of the plan by a State agency; (3) provide such methods of administration (other than those relating to selection, tenure of office, and compensation of personnel) as are necessary for the efficient operation of the plan; (4) provide that the State agency will make such reports, in such form and containing such information, as the Secretary of Labor may from time to time require, and comply with such provisions as he may from time to time find necessary to assure the correctness and verification of such reports; (5) provide for carrying out the purposes specified in section 511; and (6) provide for cooperation with medical, health, nursing, and welfare groups and organizations and with any agency in such State charged with administering State laws providing for vocational rehabilitation of physically handicapped children.

(b) The Chief of the Children's Bureau shall approve any plan which fulfills the conditions specified in subsection (a) and shall thereupon notify the Secretary of Labor and the State agency of his approval.

PAYMENT TO STATES

Sec. 514. (a) From the sums appropriated therefor and the allotments available under section 512, the Secretary of the Treasury shall pay to each State which has an approved plan for services for crippled children, for each quarter, beginning with the quarter commencing July 1, 1935, an amount, which shall be used exclusively for carrying out the State plan, equal to one-half of the total sum expended during such quarter for carrying out such plan.

(b) The method of computing and paying such amounts shall be as follows:

(1) The Secretary of Labor shall, prior to the beginning of each quarter, estimate the amount to be paid to the State for such quarter under the provisions of subsection (a), such estimate to be based on (A) a report filed by the State containing its estimate of the total sum to be expended in such quarter in accordance with the provisions of such subsection and stating the amount appropriated or made available by the State and its political subdivisions for such expenditures in such quarter, and if such amount is less than one-half of the total sum of such estimated expenditures, the source or sources from which the difference is expected to be derived, and (B) such investigation as he may find necessary.

(2) The Secretary of Labor shall then certify the amount so estimated by him to the Secretary of the Treasury, reduced or increased, as the case may be, by any sum by which the Secretary of Labor finds that his estimate for any prior quarter was greater or less than the amount which should have been paid to the State for such quarter, except to the extent that such sum has been applied to make the amount certified for any prior quarter greater or less than the amount estimated by the Secretary of Labor for such prior quarter.

(3) The Secretary of the Treasury shall thereupon, through the Division of Disbursement of the Treasury Department and prior to audit or settlement by the General Accounting Office, pay to the State, at the time or times fixed by the Secretary of Labor, the amount so certified.

OPERATION OF STATE PLANS

Sec. 515. In the case of any State plan for services for crippled children which has been approved by the Chief of the Children's Bureau, if the Secretary of Labor, after reasonable notice and opportunity for hearing to the State agency administering or supervising the administration of such plan, finds that in the administration of the plan there is a failure to comply substantially with any provision required by section 513 to be included in the plan, he shall notify such State agency that further payments will not be made to the State until he is satisfied that there is no longer any such failure to comply. Until he is so satisfied he shall make no further certification to the Secretary of the Treasury with respect to such State.

Part 3.—CHILD-WELFARE SERVICES

Sec. 521. (a) For the purpose of enabling the United States, through the Children's Bureau, to cooperate with State public-welfare agencies in establishing, extending, and strengthening, especially in predominantly rural areas, public-welfare services (hereinafter in this section referred to as "child-welfare services") for the protection and care of homeless, dependent, and neglected children, and children in danger of becoming delinquent, there is hereby authorized to be appropriated for each fiscal year, beginning with the fiscal year ending June 30, 1936, the sum of \$1,500,000. Such amount shall be allotted by the Secretary of Labor for use by cooperating State public-welfare agencies on the basis of plans developed jointly by the State agency and the Children's Bureau, to each State, \$10,000, and the remainder to each State on the basis of such plans, not to exceed such part of the remainder as the rural population of such State bears to the total rural population of the United States. The amount so allotted shall be expended for payment of part of the cost of district, county or other local child-welfare services in areas predominantly rural, and for developing State services

for the encouragement and assistance of adequate methods of community child-welfare organization in areas predominantly rural and other areas of special need. The amount of any allotment to a State under this section for any fiscal year remaining unpaid to such State at the end of such fiscal year shall be available for payment to such State under this section until the end of the second succeeding fiscal year. No payment to a State under this section shall be made out of its allotment for any fiscal year until its allotment for the preceding fiscal year has been exhausted or has ceased to be available.

(b) From the sums appropriated therefor and the allotments available under subsection (a) the Secretary of Labor shall from time to time certify to the Secretary of the Treasury the amounts to be paid to the States, and the Secretary of the Treasury shall, through the Division of Disbursement of the Treasury Department and prior to audit or settlement by the General Accounting Office, make payments of such amounts from such allotments at the time or times specified by the Secretary of Labor.

* * * * *

Part 5.—ADMINISTRATION

Sec. 541. (a) There is hereby authorized to be appropriated for the fiscal year ending June 30, 1936, the sum of \$425,000, for all necessary expenses of the Children's Bureau in administering the provisions of this title, except section 531.

(b) The Children's Bureau shall make such studies and investigations as will promote the efficient administration of this title, except section 531.

(c) The Secretary of Labor shall include in his annual report to Congress a full account of the administration of this title, except section 531.

* * * * *

Title XI.—GENERAL PROVISIONS

DEFINITIONS

Section. 1101. (a). When used in this Act—

(1) The term "State" (except when used in section 531) includes Alaska, Hawaii, and the District of Columbia.

(2) The term "United States" when used in a geographical sense means the States, Alaska, Hawaii, and the District of Columbia.

* * * * *

(d) Nothing in this Act shall be construed as authorizing any Federal official, agent, or representative, in carrying out any of the provisions of this Act, to take charge of any child over the objection of either of the parents of such child, or of the person standing in loco parentis to such child.

RULES AND REGULATIONS

Sec. 1102. The Secretary of the Treasury, the Secretary of Labor, and the Social Security Board, respectively, shall make and publish such rules and regulations, not inconsistent with this Act, as may be necessary to the efficient administration of the functions with which each is charged under this Act.

SEPARABILITY

Sec. 1103. If any provision of this Act, or the application thereof to any person or circumstance, is held invalid, the remainder of the Act, and the application of such provision to other persons or circumstances shall not be affected thereby.

RESERVATION OF POWER

Sec. 1104. The right to alter, amend, or repeal any provision of this Act is hereby reserved to the Congress.

SHORT TITLE

Sec. 1105. This Act may be cited as the "Social Security Act."

